

Department of Natural Resources & Conservation LAND BANKING REPORT February 2025

#### Background

HB 223 (77-2-361 through 367, MCA) passed the Legislature in 2003 with bipartisan support, including unanimous support from the Land Board. HB 223 enacted a Land Banking Program whereby the proceeds of trust land sales would be placed in a special land banking account which could only be used to acquire other real property interests (land, easements, or improvements). In 2009 the Legislature passed HB 402, removing the sunset of the initial legislation, and capping the number of acres that could be sold through land banking at 250,000.

#### **Statute & Rule Requirements**

Statute limits the sale of land to 250,000 acres.

- Of these 250,000 acres, at least 75% must be isolated land.
- Limits sales to 20,000 acres until replacement properties are purchased.

Replacement land must generate as much or more revenue than the land sold.

The Department of Natural Resources & Conservation (DNRC) is required to provide a report to the Environmental Quality Council (EQC) prior to each regular legislative session which describes the results of the Land Banking Program in detail.

Administrative Rules of Montana (ARM 36.25.701 through 708 and ARM 36.25.801 through 817) guide the Land Banking Program and require a rigorous examination of state trust land prior to sale. This includes evaluation using the Montana Environmental Policy Act (MEPA) process, appraisal, notification of lessees, beneficiaries, adjacent landowners, licensees, and publication of legal notices, culminating in public auctions after which final State Land Board approval is required.

### **Goals and Accomplishments of the Program**

Three goals of the program include: 1) increasing public access to state trust land through strategic sales and acquisitions; 2) improving the investment portfolio of the beneficiaries by diversifying land holdings; and 3) enhancing management and stewardship activities with land consolidation. To date, DNRC has accomplished:

- Isolated sales make up 76% of all acreage sold since the Land Banking Program's inception in 2003, while all 98,272 acres purchased through the program are legally accessible for the Department and the public.
- Cabin sites sold generated \$1,084,706 annually at a 2.91% rate of return.
- Land sales not including cabin sites have generated \$270,890 annually at a 0.48% rate of return.
- Total of all land sold has generated \$1,355,596 annually at a 1.45% rate of return.
- Land acquired has generated \$1,019,235 annually at 1.91% rate of return.
- Land sold is predominantly low-producing and isolated grazing lands, except for leased cabin/home sites which produce a higher rate of return than isolated tracts.
- The land acquired includes commercial, agricultural, grazing, and timbered land with layered income potential.
- Acquisitions are contiguous and (in most cases) result in consolidating existing state ownership.

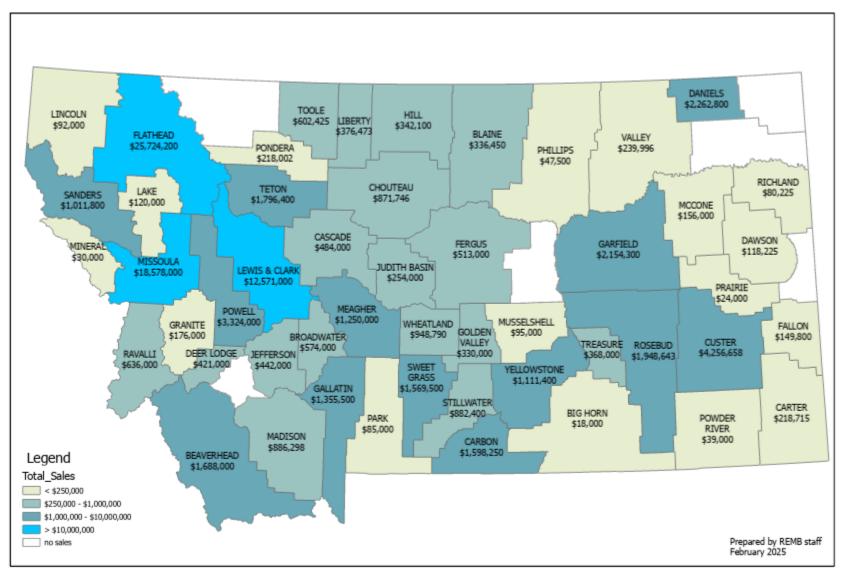
### Land Banking by the Numbers

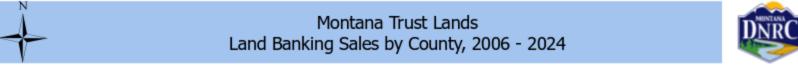
| LAND SALES  |   |   |   |  |  |  |  |  |
|---|---|---|---|--|--|--|--|--|
| <b>\$93,376,596</b><br>total generated<br>from land banking<br>sales through the<br>Land Banking<br>Program | <b>\$537,000</b><br>total generated<br>from land banking<br>sales in 2024 | <b>68,340 or 76%</b><br>of the acres sold<br>since 2006 have<br>been inaccessible | <b>15</b><br>total acres sold in<br>2024        |  |  |  |  |  |
| 662<br>parcels sold at<br>auction since 2006  | <b>\$15.05</b><br>average income per<br>acre of sold parcels              | <b>267</b><br>total cabin & home<br>sites sold since<br>2014                      | <b>90,099</b><br>total acres sold<br>since 2006 |  |  |  |  |  |

| ACQUISITIONS  |  |   |  |  |  |  |  |  |
|---|--|---|--|--|--|--|--|--|
| 98,272<br>total acres<br>acquired since<br>2006   | <b>\$1,019,235</b><br>generated annually from<br>parcels acquired  | 23<br>acquisitions since 2006                                 |  |  |  |  |  |  |
| <b>\$10.37</b><br>average income per acre<br>for all acquisitions                           | <b>\$19.03</b><br>average annual income per<br>acre of acquired parcels<br>from annual lease<br>payments | 98,272<br>acres of publicly<br>accessible<br>land acquired    |  |  |  |  |  |  |
| <b>3.17%</b><br>average rate of return on<br>acquired parcels with<br>annual lease payments | <b>2.21%</b> projected long-term average rate of return on forested acquisitions                         | <b>\$543</b><br>average cost per acre for<br>all acquisitions |  |  |  |  |  |  |

| TRUST LAND SALES BY COUNTY 2006-2024 |                 |              |               |  |  |  |
|--------------------------------------|-----------------|--------------|---------------|--|--|--|
| Acres                                | County          | Sales Price  | Annual Income |  |  |  |
| 1,640                                | Beaverhead      | \$1,688,000  | \$5,095       |  |  |  |
| 2                                    | Big Horn        | \$18,000     | \$1,325       |  |  |  |
| 1,284                                | Blaine          | \$336,450    | \$3,290       |  |  |  |
| 1,150                                | Broadwater      | \$574,000    | \$6,340       |  |  |  |
| 935                                  | Carbon          | \$1,598,250  | \$1,034       |  |  |  |
| 705                                  | Carter          | \$218,715    | \$1,367       |  |  |  |
| 805                                  | Cascade         | \$484,000    | \$2,291       |  |  |  |
| 3,129                                | Chouteau        | \$871,746    | \$8,237       |  |  |  |
| 14,608                               | Custer          | \$4,256,658  | \$21,296      |  |  |  |
| 6,889                                | Daniels         | \$2,262,800  | \$57,326      |  |  |  |
| 646                                  | Dawson          | \$118,225    | \$432         |  |  |  |
| 360                                  | Deer Lodge      | \$421,000    | \$5,109       |  |  |  |
| 340                                  | Fallon          | \$149,800    | \$1,369       |  |  |  |
| 920                                  | Fergus          | \$513,000    | \$2,900       |  |  |  |
| 761                                  | Flathead        | \$25,724,200 | \$387,531     |  |  |  |
| 26                                   | Gallatin        | \$1,355,500  | \$26,191      |  |  |  |
| 13,783                               | Garfield        | \$2,154,300  | \$17,204      |  |  |  |
| 658                                  | Golden Valley   | \$330,000    | \$3,232       |  |  |  |
| 160                                  | Granite         | \$176,000    | \$417         |  |  |  |
| 684                                  | Hill            | \$342,100    | \$2,310       |  |  |  |
| 480                                  | Jefferson       | \$442,000    | \$1,198       |  |  |  |
| 177                                  | Judith Basin    | \$254,000    | \$4,788       |  |  |  |
| 2                                    | Lake            | \$120,000    | \$5,700       |  |  |  |
| 10,452                               | Lewis and Clark | \$12,571,000 | \$75,805      |  |  |  |
| 1,425                                | Liberty         | \$376,473    | \$2,762       |  |  |  |
| 8                                    | Lincoln         | \$92,000     | \$1,716       |  |  |  |
| 479                                  | Madison         | \$886,298    | \$601         |  |  |  |
| 301                                  | McCone          | \$156,000    | \$1,867       |  |  |  |
| 852                                  | Meagher         | \$1,250,000  | \$9,164       |  |  |  |
| 13                                   | Mineral         | \$30,000     | \$0           |  |  |  |
| 1,119                                | Missoula        | \$18,578,000 | \$609,013     |  |  |  |
| 160                                  | Musselshell     | \$95,000     | \$1,017       |  |  |  |
| 7                                    | Park            | \$85,000     | \$24          |  |  |  |
| 10                                   | Phillips        | \$47,500     | \$755         |  |  |  |
| 618                                  | Pondera         | \$218,002    | \$3,829       |  |  |  |
| 83                                   | Powder River    | \$39,000     | \$910         |  |  |  |
| 2,329                                | Powell          | \$3,324,000  | \$14,288      |  |  |  |

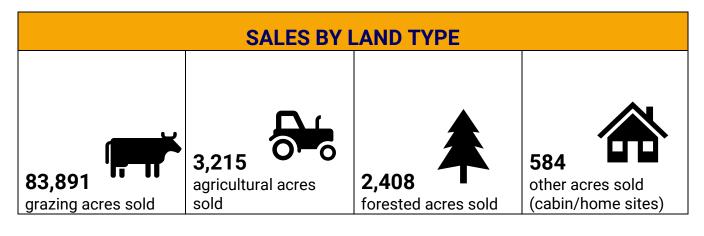
| TRUST LAND SALES BY COUNTY 2006-2024, CONTINUED |             |              |               |  |  |  |  |  |
|---|-------------|--------------|---------------|--|--|--|--|--|
| Acres   | County      | Sales Price  | Annual Income |  |  |  |  |  |
| 9   | Prairie     | \$24,000     | \$699         |  |  |  |  |  |
| 636   | Ravalli     | \$636,000    | \$1,611       |  |  |  |  |  |
| 23  | Richland    | \$80,225     | \$1,519       |  |  |  |  |  |
| 7,032   | Rosebud     | \$1,948,643  | \$9,741       |  |  |  |  |  |
| 34  | Sanders     | \$1,011,800  | \$18,446      |  |  |  |  |  |
| 1,930   | Stillwater  | \$882,400    | \$3,855       |  |  |  |  |  |
| 484   | Sweet Grass | \$1,569,500  | \$2,662       |  |  |  |  |  |
| 2,002   | Teton       | \$1,796,400  | \$7,159       |  |  |  |  |  |
| 2,869   | Toole       | \$602,425    | \$4,910       |  |  |  |  |  |
| 1,600   | Treasure    | \$368,000    | \$2,039       |  |  |  |  |  |
| 492   | Valley      | \$239,996    | \$5,498       |  |  |  |  |  |
| 2,266   | Wheatland   | \$948,790    | \$3,738       |  |  |  |  |  |
| 2,722   | Yellowstone | \$1,111,400  | \$5,984       |  |  |  |  |  |
| 90,099  | Total       | \$93,376,596 | \$1,355,596   |  |  |  |  |  |





# Trust Land Sold through the Land Banking Program 2006-2024

| SALES BY TRUST |                                |                |                  |                               |  |  |  |  |
|----------------|--------------------------------|----------------|------------------|-------------------------------|--|--|--|--|
| ACRES          | GRANT                          | SALES<br>PRICE | ANNUAL<br>INCOME | AVERAGE<br>RATES OF<br>RETURN |  |  |  |  |
| 83,660         | Common Schools                 | \$60,903,229   | \$497,513        | 0.82%                         |  |  |  |  |
| 640            | Morrill                        | \$614,400      | \$1,428          | 0.23%                         |  |  |  |  |
| 330            | Montana State University       | \$14,764,000   | \$516,261        | 3.50%                         |  |  |  |  |
| 11             | School for the Deaf &<br>Blind | \$352,000      | \$7,818          | 2.22%                         |  |  |  |  |
| 2,823          | Public Building                | \$2,079,385    | \$19,233         | 0.92%                         |  |  |  |  |
| 150            | Montana Tech                   | \$11,341,200   | \$243,675        | 2.15%                         |  |  |  |  |
| 896            | Pine Hills                     | \$1,873,290    | \$53,473         | 2.85%                         |  |  |  |  |
| 450            | Western / Eastern              | \$604,592      | \$9,081          | 1.50%                         |  |  |  |  |
| 1,140          | University of Montana          | \$844,500      | \$7,114          | 0.84%                         |  |  |  |  |
| 90,099         | TOTAL                          | \$93,376,596   | \$1,355,596      | 1.45%                         |  |  |  |  |



| SALES IN SUMMARY  |  |  |   |  |  |  |  |
|---|--|--|---|--|--|--|--|
| <b>\$1,036</b><br>average sale price<br>per acre of parcels<br>sold | <b>9,932</b><br>acres sold since the<br>last acquisition | <b>68,340</b><br>inaccessible acres<br>sold since 2003 | <b>1.45%</b><br>average rate of return<br>of parcels sold |  |  |  |  |
| 76% of all sales have been isolated & inaccessible.                 |  |  |   |  |  |  |  |

## Land Acquired through the Land Banking Program 2006-2024

This table summarizes replacement property acquired with land banking proceeds. Each acquisition is evaluated on set criteria. Properties must:

- increase the rate of return compared with the land sold;
- improve access and consolidate land holdings;
- maintain a similar land base consistent with the state's fiduciary duty; and
- consider equalization of land base through sales and acquisitions by geographic area.

It is important to note that while 90,099 acres were sold generating \$93,376,596 in sales revenue, the state spent only \$53,328,091 to acquire 98,272 acres. Additionally, the replacement acreage is all publicly accessible and produces a higher rate of return to the school trust lands.

| LAND ACQUIRED THROUGH THE LAND BANKING PROGRAM<br>2006-2024 |                  |                           |                   |                    |                    |                           |                  |  |
|---|------------------|---------------------------|-------------------|--------------------|--------------------|---------------------------|------------------|--|
| TRACT<br>NAME   | COUNTY           | ACRES                     | PURCHASE<br>PRICE | APPRAISED<br>VALUE | 2024 NET<br>INCOME | 2024<br>RATE OF<br>RETURN | PURCHASE<br>DATE |  |
| Eustance<br>Ranch<br>(Ulm Pishkin)                          | Cascade          | 898 Ag &<br>Grazing       | \$718,256         | \$969,600          | \$23,295           | 3.24%                     | Oct-06           |  |
| Capdeville<br>Ranch   | Valley           | 530 Ag                    | \$618,000         | \$619,000          | \$17,391           | 2.81%                     | Dec-06           |  |
| North Lincoln   | Lewis &<br>Clark | 1,042 Grazing &<br>Timber | \$1,131,636       | \$1,480,000        | \$1,946            | 0.17%*                    | Dec-06           |  |
| Ovando<br>Mountain  | Powell           | 1,439 Grazing &<br>Timber | \$540,735         | \$975,000          | \$3,548            | 0.66%*                    | Dec-06           |  |
| Wolf Creek<br>Ranch   | Fergus           | 1,843 Ag &<br>Grazing     | \$1,290,000       | \$1,290,000        | \$26,236           | 2.03%                     | Jan-07           |  |
| Tongue River<br>Ranch                                       | Custer           | 18,544 Ag &<br>Grazing    | \$4,800,000       | \$4,800,000        | \$127,903          | 2.66%                     | Apr-07           |  |

| LAND ACQUIRED THROUGH THE LAND BANKING PROGRAM<br>2006-2024, CONTINUED |                      |                           |                   |                    |                    |                           |                  |  |
|--|----------------------|---------------------------|-------------------|--------------------|--------------------|---------------------------|------------------|--|
| TRACT<br>NAME  | COUNTY               | ACRES                     | PURCHASE<br>PRICE | APPRAISED<br>VALUE | 2024 NET<br>INCOME | 2024<br>RATE OF<br>RETURN | PURCHASE<br>DATE |  |
| Tupper Lake  | Powell               | 1,778 Grazing &<br>Timber | \$1,271,000       | \$1,271,000        | \$1,077            | 0.08%*                    | Jul-08           |  |
| DeBruycker<br>Farm   | Teton                | 5,212 Ag &<br>Grazing     | \$4,980,000       | \$4,980,000        | \$138,128          | 2.77%                     | Dec-08           |  |
| Valentine<br>Water<br>Project  | Fergus               | 304 Grazing               | \$150,000         | \$150,000          | \$1,258            | 0.84%                     | Jan-09           |  |
| Chamberlain<br>Creek   | Missoula             | 1,172 Grazing &<br>Timber | \$1,336,000       | \$1,336,000        |                    |                           |                  |  |
| Chamberlain<br>Creek with<br>CE  | Missoula &<br>Powell | 13,411 Timber             | \$4,600,000       | \$4,600,000        | \$3,350            | 0.06%                     | Jul-10           |  |
| North Swan<br>(Phase 1)  | Lake                 | 1,920 Timber              | \$1,435,830       | \$1,435,830        | <u> </u>           | 0.05%                     | Dec-10           |  |
| North Swan<br>(Phase 2)  | Lake                 | 14,624 Timber             | \$5,849,600       | \$5,849,600        | \$3,987            | 0.05%                     | Dec-12           |  |
| Milk River<br>Ranch  | Hill                 | 1,514<br>Ag & Grazing     | \$1,069,226       | \$1,069,226        | \$20,863           | 1.95%                     | Dec-12           |  |
| 1539<br>Eleventh<br>Avenue,<br>Helena                                  | Lewis &<br>Clark     | 1 Commercial              | \$435,500         | \$803,000          | \$44,564           | 10.23%                    | Feb-13           |  |
| Hougardy<br>Farm   | Treasure             | 407 Ag &<br>Grazing       | \$1,000,000       | \$1,000,000        | \$17,491           | 1.75%                     | Oct-14           |  |
| Bullhead<br>Ranch  | Pondera              | 2,563 Ag &<br>Grazing     | \$2,500,000       | \$2,550,000        | \$108,227          | 4.33%                     | Aug-15           |  |
| Clapper Flat<br>Farm   | Yellowstone          | 617 Ag &<br>Grazing       | \$490,000         | \$490,000          | \$3,814            | 0.78%                     | Jun-16           |  |

|                                      | LAND ACQUIRED THROUGH THE LAND BANKING PROGRAM<br>2006-2024, CONTINUED |                        |                   |                    |                    |                           |                  |  |
|--------------------------------------|--|------------------------|-------------------|--------------------|--------------------|---------------------------|------------------|--|
| TRACT<br>NAME                        | COUNTY   | ACRES                  | PURCHASE<br>PRICE | APPRAISED<br>VALUE | 2024 NET<br>INCOME | 2024<br>RATE OF<br>RETURN | PURCHASE<br>DATE |  |
| Lost Creek<br>Farm                   | Stillwater   | 2,017 Ag               | \$1,333,000       | \$1,445,500        | \$31,872           | 2.39%                     | Jun-17           |  |
| Birkley Road<br>Farm                 | Yellowstone  | 1,266 Ag               | \$979,265         | \$979,265          | \$37,173           | 3.80%                     | Sep-17           |  |
| Angela Farm                          | Rosebud  | 16,952 Ag &<br>Grazing | \$11,300,000      | \$11,300,000       | \$404,157          | 3.58%                     | Mar-18           |  |
| Stillwater<br>Lazy Creek<br>Phase I  | Flathead   | 7,018 Timber           | \$3,777,579       | \$3,777,579        | \$2.0E6            | 0.05%*                    | Feb-18           |  |
| Stillwater<br>Lazy Creek<br>Phase II | Flathead   | 3200 Timber            | \$1,722,464       | \$1,722,464        | \$2,956            | 0.05%*                    | Oct-18           |  |
|                                      | TOTAL  | 98,272 acres           | \$53,328,091      | \$54,893,064       | \$1,019,235        | 1.91%                     |                  |  |

\* Rate of Return only reflects secondary income. Timber will be harvested from the property during the next 60 years.